

Element 8 - Intergovernmental Cooperation Goals, Objectives and Policies

Intergovernmental Cooperation Goal 1: Continue to work with the Village of DeForest on issues related to the shared boundary with the Town of Vienna.

Objective 1.0:

Continue to work with the Village of DeForest to maintain effective policies regarding the land uses near the Interstate 39/90/94 interchange.

Policies:

1.01 Coordination of ETZ Ordinance Updates – Consider updates and revisions to the zoning regulations that apply to the Town of Vienna portion of the extraterritorial zoning area (ETZ) as necessary.

1.02 Improve Coordination on ETZ Proposals – Improve and review procedures and communication between the Village of DeForest and Town staff, the Town Plan Committee, and Town Board.

1.03 Coordination of Review and Approval Procedures – Ensure the ETZ committee has information regarding the Town recommendations from both the Town Plan Commission and the Town Board before voting on development related proposals.

1.04 Town Representation on ETZ Committee – Formalize the relationship between the Town Plan Commission and the ETZ joint plan commission members by adjusting the Town membership to be as follows:

1.04.1 One (1) Town Board representative

1.04.2 One (1) Plan Commission representative

1.04.3 One (1) at-large representative appointed by the Town Board

1.05 Sharing of Village Staff Reviews – Request that any report generated by Village staff or committee that provides comments or reviews of a prospective development within the Town area of the ETZ area be provided to the Town in a timely manner.

1.06 Coordination of Marketing the Interchange – Work with the Village of DeForest and the DeForest Chamber of Commerce to competitively market the Town’s portion of the interchange development area.

1.07 Applications for Grant Funds – Jointly consider grant opportunities that will help develop all commercial parts of the Town. the interchange area (Wisconsin Department of Commerce, Wisconsin Department of Natural Resources, Wisconsin Department of Transportation, Dane County BUILD, etc.)

1.08 Joint Transportation Planning and Maintenance – Annually review major roads that carry both Village and Town traffic and jointly plan for maintenance programs and scheduled reconstruction projects.

1.09 Cooperative Provision of Utility Services – Continue to cooperate in the provision of water and sewer services to the interchange area.

1.10 Cooperative Planning for Potential Shared Services – Work with the Village of DeForest to plan appropriate locations for any public facilities or shared public services that may affect the Town of Vienna.³⁴

1.11 Formal Joint Land Use Plan and/or Boundary Agreement Recommended – Propose the development of a updated joint land use plan or long-term boundary agreement between the Village of DeForest and the Town of Vienna that formally defines preferred uses, their location, responsibilities for providing water and sewer services, construction and maintenance of roads, and the long-term jurisdiction for the joint development/commercial area around the interchange.

1.12 Intergovernmental Review of Plan Prior to Adoption and Future Amendments - Formally request comments on this plan document, as well as any future amendments or revisions, from the Village. Conversely, allow the Town to comment on appropriate planning efforts being undertaken by the Village.

Intergovernmental Cooperation Goal 2: Continue to work with the Dane County to ensure enforcement of local, county and state regulations.

Objective 2.0:

Monitor the effectiveness and appropriateness of Dane County plans, regulations and programs and communicate any issues to the appropriate staff and elected officials.

Policies:

2.01 Coordination of Review of Development Proposals – Work with Dane County Planning staff to ensure timely reviews of land divisions (CSM's), rezoning requests, and conditional use permits.

2.02 Coordination of Implementing State Livestock Siting Regulations – Work with Dane County Planning and Zoning Department to review and monitor proposed changes to livestock siting regulations prior to implementation.

2.03 Coordination of Review for Proposed Quarry Sites – Work with Dane County Planning and Zoning to implement regulations regarding mineral extraction uses and encourage the development of tools to accelerate the reclamation of exhausted or non-utilized sites.

2.04 Coordination of Enforcement of Stormwater Management Regulations – Maintain information regarding the Dane County Stormwater Management and Erosion Control Ordinance and assist Dane County Land Conservation staff to ensure compliance as necessary.

2.05 Coordination of Road Projects – Annually coordinate the proposed maintenance and reconstruction schedule of county highways and Town roads with the Dane County Highway Department.

2.06 Coordination of Amendments to Farmland Protection Policies - Work with the Dane County Land Conservation Department to identify and review any changes to the Wisconsin Farmland Protection/Tax Relief program prior to their implementation.

2.07 Coordination with Amendments to Dane County Plans and Ordinances Regarding Preservation of Rural Areas – Monitor Dane County's efforts to encourage or regulate the preservation of rural areas, and comment on any designation of land uses for Town lands contrary to what is approved in the Town's Comprehensive Plan.

2.08 Monitor Transfer of Development Rights (TDR) and Purchase of Development Rights (PDR) Proposals at the County Level – Monitor Dane County's efforts to purchase private land within the Town for open space preservation or resource protection.

2.09 Coordination of Public Safety Services - Continue to utilize the Dane County Sheriff for public safety services and cooperate where feasible on service provision to boundary areas.

2.10 Coordination of the Inspection of Septic Systems – Continue to utilize Dane County Environmental Health Department to inspect septic systems.

2.11 Review of County and Regional Planning Efforts – Review and comment any updates to the following Dane County planning documents or efforts:

2.11.1 Dane County [Comprehensive Plan, Regional Transportation Plan \(MPO\) and the 2050 Regional Development Framework \(CARPC\)](#).~~Land Use and Transportation Plan and Transport 2020~~

2.11.2 Dane County Parks and Open Plan

2.11.3 Bicycle Transportation Plan for the Madison Urban Area and Dane County

2.11.4 North Mendota Parkway Planning Efforts

Intergovernmental Cooperation Goal 3: Work with other units of government, departments and agencies to promote Town interests as necessary.

Objective 3.0:

Work with other neighboring municipalities and special districts³⁵ to jointly plan boundary areas and coordinate their long-term growth plans with the Town Comprehensive Plan.

Policies:

3.01 Coordination With the Plans of Other Neighboring Municipalities – Coordinate the Town’s Comprehensive Plan with the Village of Waunakee and the Village of Dane.

3.02 Other Proposed Boundary Agreements – Propose a long-term boundary agreement with the Village of Waunakee and the Village of Dane.

3.03 Identify Opportunities for Shared Services or Facilities – Identify any common public facility needs or shared public services between the Village of Waunakee, the Village of Dane, and neighboring Towns that may impact the Town of Vienna.

3.04 Coordination With the Plans of Other Neighboring Towns – Coordinate the Town’s Comprehensive Plan with those of the neighboring Towns of Dane, Springfield, Westport, Windsor, Burke, Lodi (Columbia County), Arlington (Columbia County), and Leeds (Columbia County).

3.05 Coordination with Local School Districts – Share the Town’s Comprehensive Plan with the DeForest, Lodi, Poynette and Waunakee community school districts and request comments on future facility needs that could impact the Town of Vienna.

3.06 Identify Opportunities for Shared Equipment Use or Joint Purchasing –Continue to use joint purchases or sharing of equipment to provide more cost effective services.

3.07 Coordination with Local Drainage Districts – Coordinate the review of proposed developments with local drainage districts.

Objective 3.1:

Monitor state regulatory efforts in areas that most directly impact the Town. Policies:

3.11 Monitor State Revenue Sharing Formulas – Monitor state revenue sharing to ensure adequate funding of Town services.

3.12 Coordinate Pending Changes to the Livestock Siting Regulations - Monitor pending changes to livestock siting regulations with the policies of this plan and Dane County regulations.

3.13 Promote Awareness of Current Stormwater Regulations – Ensure developers in the Town’s portion of the interchange development area are aware of and are following state, county and Village stormwater management and erosion control regulations where appropriate.

Intergovernmental Cooperation Goal 4: Identify existing and potential conflicts between jurisdictions and establish procedures to address them.

Objective 4.0:

Minimize the unnecessary costs and negative impacts associated with boundary or service area conflicts between jurisdictions through mutually agreed upon plans and procedures.

Overview of Relationships and Conflicts With Neighboring Jurisdictions:

4.01 Village of DeForest

4.01.1 Existing Conflicts: The Village of DeForest has exercised extraterritorial zoning over the 1.5-mile area surrounding the I-39/90/94 interchange, and has assumed land use decision-making authority from the Town and Dane County for at least two significant commercial developments. The ETZ committee consists of equal representation from the Town and the Village and acts as the planning committee for the ETZ area.

4.01.2 Potential Conflicts: Additional growth pressures in the Village may result in additional annexations that could negatively impact the Town tax base and future development potential within the Town itself. Provision of urban services in these areas is difficult due to the presence of the interstate.

4.01.3 Proposed Means of Resolving Conflicts: The Town of Vienna proposes to eventually move beyond the ETZ process into a formal boundary agreement that would address long-term growth boundaries, provision of utility services, public safety services, and transportation maintenance issues. The Village is currently undergoing a court-ordered process with the Town of Windsor, and the Town would prefer a more constructive, cooperative process. The existing ETZ procedures are thought to be effective for the short term but do not address all prospective issues that are likely to arise near the interchange. This effort should be evaluated as the Village formally updates its comprehensive plan to Smart Growth standards and implements it as a part of its formal adoption.

4.02 Dane County

4.02.1 Existing Conflicts: Dane County's primary role in relation to the Town is the zoning enforcement agency for the Town of Vienna. The ~~Exclusive Agricultural Farmland Preservation~~ zoning category dominates a majority of the Town, and works in conjunction with the Town's Land Division and Subdivision Ordinance. The fundamental issue with this category is that it generally prevents the Town from developing any tax base but cannot stop annexation from neighboring municipalities. Current efforts to plan for rural and open space preservation on a county level are creating additional concerns

about losing local land use control. Dane County is also the primary enforcement agency for stormwater management and erosion control ordinances. Despite the fact that many of these regulations are pass throughs from the State of Wisconsin, any problems perceived or otherwise are attributed to the county level.

4.02.2 Potential Conflicts: All of the previously mentioned areas are likely to continue to be areas of contention simply due to the nature of control being located with the county. Additional conflicts may include the planning and funding of future transportation corridors for the Town, the siting of future mineral extraction sites, and use of county and Town roads by bicyclists.

4.02.3 Proposed Means of Resolving Conflicts: Formal communications with the appropriate county department on how regulations may be changing in the next 3-5 years will be critical. Organizations such as the Dane County Towns Association, the Wisconsin Towns Association, the Dane County Farm Bureau, the Wisconsin Farm Bureau Federation, and UW Extension will need to be called upon to provide relevant policy evaluations for any significant policy that could impact farming in rural areas. The Town Plan Commission and Town Board also need to provide formal comments on Dane County projects, planning efforts and policy proposals whenever possible. Conflicts between bicyclists and farmers/residents need to be addressed by a countywide educational effort, and the Town will certainly wish to be involved in such an effort if it moves ahead.

4.03 Village of Waunakee

4.03.1 Existing Conflicts: No existing conflicts were identified.

4.03.2 Potential Conflicts: Growth in the Village of Waunakee has reached the Town's southern boundary. Continued residential growth in this area may conflict with existing agricultural and mineral extraction uses in the Town.

4.03.3 Proposed Means of Resolving Conflicts: The Town is proposing the development of a joint planning or boundary agreement to address potential land use and transportation conflicts.

4.04 Village of Dane

4.04.1 Existing Conflicts: No existing conflicts were identified.

4.04.2 Potential Conflicts: Growth in the Village of Dane has reached the Town's western boundary. Continued residential growth in this area may conflict with existing agricultural uses in the Town.

4.04.3 Proposed Means of Resolving Conflicts: The Town is proposing the development of a joint planning or boundary agreement to address potential land use and transportation conflicts.

4.05 State of Wisconsin

4.05.1 Existing Conflicts: As the legislative and executive agency that mandates several regulations that the Town wrestles with every day, the implementation of those measures and paying for them create the most conflict. Ongoing cuts proposed for shared revenue, regulation of wetland areas, pending regulation of livestock siting, implementation of EPA phase II stormwater and erosion control standards, and statutory advantages of municipalities when it comes to annexation and revenue generation.

4.05.2 Potential Conflicts: The previously identified conflicts are projected to continue to be the primary areas of conflict in the future.

4.05.3 Proposed Means of Resolving Conflicts: Formal communications with the appropriate state agencies and local legislators on how the previously mentioned regulations may be changing in the next 3-5 years will be critical. The Town Plan Commission and Town Board also need to provide formal comments on relevant legislation, State projects, planning efforts and policy proposals whenever possible.

Objective 4.1:

The Town of Vienna wishes to maintain its integrity as a Town and must be able to adequately provide service to its own territory when annexations to neighboring municipalities occur.

Objective 4.2:

The Town of Vienna will regularly review this comprehensive plan and make updates as needed, and will coordinate updates of this plan with Dane County and neighboring municipalities as necessary.